------

EU Noise Policy: A personal view of the current role of the EC Working Groups.

**Bernard Berry** 

**Head of Noise Standards** 

**National Physical Laboratory** 

bernard.berry@npl.co.uk

## **OVERVIEW**

- Background
- Working Groups
- roles / interactions / outputs
- □ Details...WG2 Dose response
- ☐ Key issues for the future
  01 January 2001





## **EUROPEAN UNION WEBSITES**

....NOISE POLICY Brochure ....Working Groups etc

http://europa.eu.int/comm/environment/noise/#1

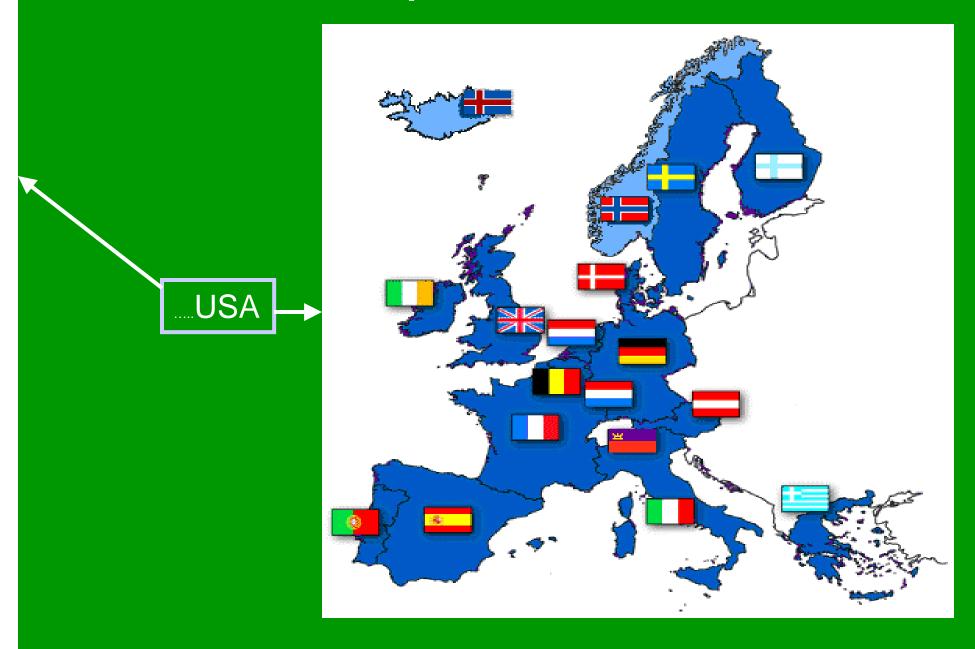
.....all Directives on Noise...various downloads

Draft Directive text etc..still subject to amendment..... download from....

http://europa.eu.int/comm/environment/docum/00468\_en.htm

An extended version of a related presentation is available on the NPL website at www.npl.co.uk/npl/acoustics/publications

# Where is Europe.....????



# **European Commission: Action on Noise** 1998....>>> ?

INTERSERVICE GROUP
II, III, V, VII, XI,XII, XVII

### **PERCEPTION**

#### **WG 1 INDICATORS**

**Noise metric** 

Method of implementation

#### **WG 2 DOSE/EFFECT**

- Dose/effect relationships

# WG 3 COMPUTATION AND MEASUREMENT

- EU calculation and measurement methods
- EU immission data bank

#### **WG 4 NOISE MAPS**

- Guidelines for effective noise mapping and presentation

#### **WG 5 ABATEMENT**

- Guidelines for noise control by local authorities

# STEERING GROUP on Environmental Noise Policy

COM, National Experts, Industry NGOs, Local authorities

### **WG 10 COSTS AND BENEFITS**

- Cost effectiveness of noise reduction programmes
- Economic benefits of control

#### **WG RESEARCH**

- Definition of research needs

WG <sup>o</sup> Expert Group

#### **EMISSION**

# WG 8 ROAD TRANSPORT (ERGA)

- Vehicles emission control
- Tires/road interaction

#### WG 7 OUTDOOR MACHINERY

- Emission control of machinery used outdoors

#### **WG 6 RAILWAY**

 Emission control of railway Rail/wheel noise

#### WG AIRCRAFT

 Emission control of commercial airplanes

# "Perception" – E U Working Groups Outline Status at December 2000

**WG1 Indicators** 

I Flindell. UK, M van den Berg. NL

**Reported to Commission August 99** 

WG2 Dose-Effects J. Lambert. FR, B.Berglund SV

Interim Paper to Steering G. Oct. 2000

**WG3 Measurement and Computation** 

D Gottlob DE J Kragh DK

Proposed interim methods Oct. 2000

**WG4 Noise Maps** 

J. Hinton. UK, S Rasmussen. DK

Progress Report Oct. 2000....input data optimisation ...effective presentation to public etc....quality control ...best practice

**WG5** Abatement

Sirkka - Liisa Paikkala. FI, W Talasch. AT

Oct. 2000. Draft Final Report / WG5 Webpage

From WG1 Indicators.....

# Harmonised descriptor

# National Physical Laboratory

# Day-evening- night level

Lday = 12 hour L<sub>Aeq</sub> ...determined over all the day periods of a year

Default times

Day 0700-1900

Evening 1900-2300 with 5 dB penalty

Night 2300-0700 with 10 dB penalty

**Current status?** 



# **EU directive... Assessment and Management of Env. Noise**

## Annex II Assessment methods

## 4. Dose -effect for the interim period

"in order to assess the effect of noise on populations, dose- effect relations are required.

These will be introduced in future revisions of this annex. For the interim period, relations.....

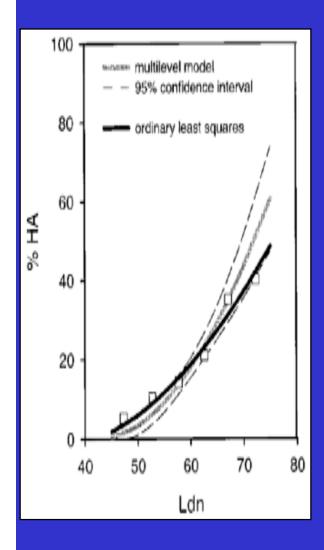
- from a position paper of Commission WG2 "Dose /Effect", on the present knowledge on dose- effect relations ...the Miedema paper
- relations from literature
- or relations as defined by the Member State...... could be used"

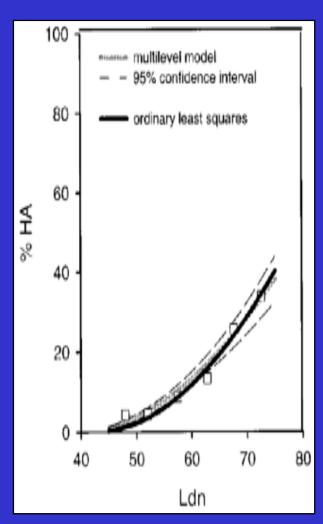
Miedema and Vos, JASA. 1998. vol 104. n.6. p.3443. Fig 3

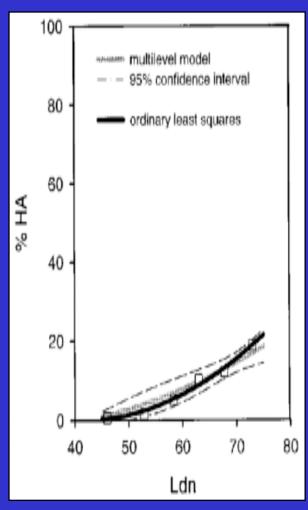
Aircraft -19

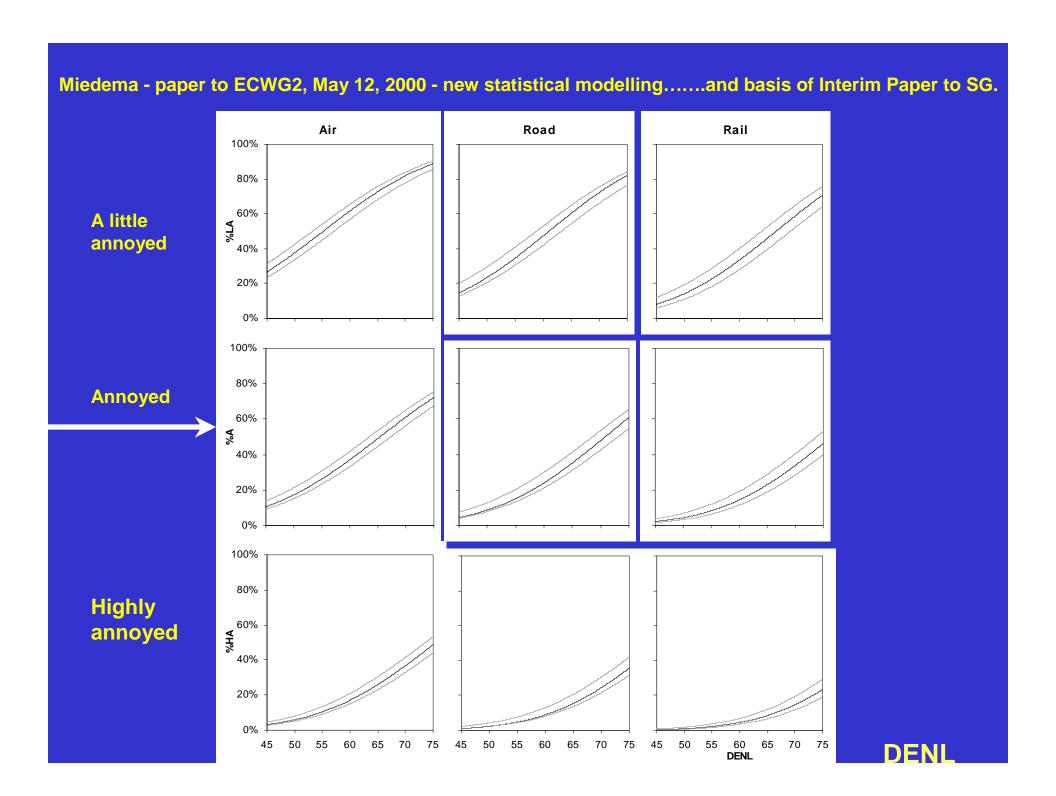
Road -26

Railway -8

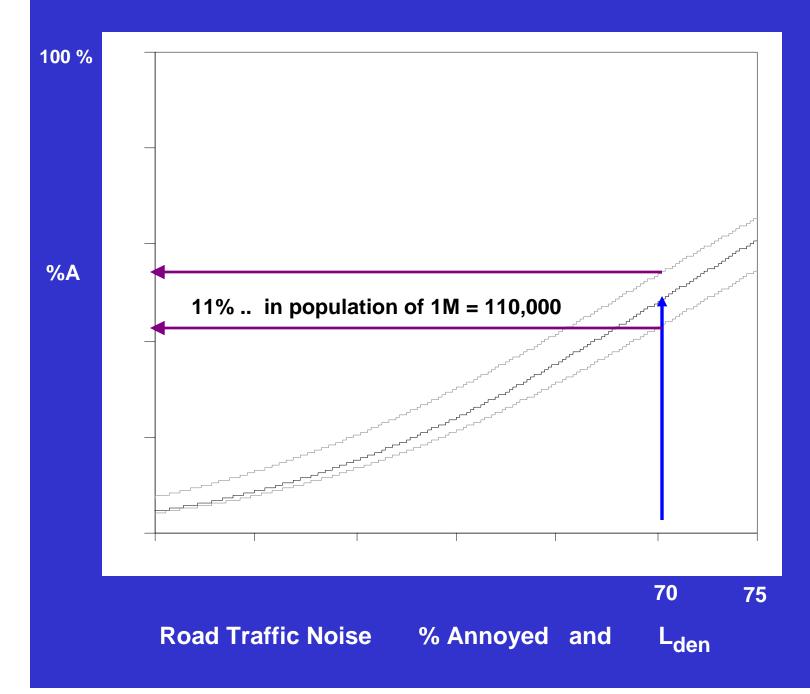








# Effect of uncertainties in Levels or in %A



# "Computation and Measurement" STATUS AT OCT.2000 Interim Methods

## **Measurement**

**Proposal based on International Standards (ISO 1996 series)** 

## **Road and Railway Noise**

Proposal based on an evaluation and rating of existing methods in Europe: French or Dutch prediction methods

## **Aircraft Noise**

Proposal based on ECAC Document No. 29 and emission data to be supplied by the Commission

## **Industrial noise**

Proposal based on International Standards (ISO 3740 series, ISO 9613-2)

## CONCLUSIONS..... FUTURE ISSUES FOR DISCUSSION...

- A. TECHNICAL ISSUES Indicators/Dose-response/Prediction/Mapping
- Debate still open over 24hr indicator L<sub>den</sub> or separate ..day/eve./night ?
- No Indicators for "special" cases..tones/impulses
- "Source-differences" ..eg Air/Road/Rail .are complex..level dependent ...
- implications of errors/uncertainties in practical use of dose-response
- by nature of things..from survey "archives"..inevitable dependence on old survey data...eg vehicle/train types/operations.....different now?
- Adults only! [survey population bias]
- Time related changes in personal expectations..behaviour and lifestyle patterns...response
- Not applicable to changes in noise environment

# Conclusions....continued.....

- A. TECHNICAL ISSUES Indicators/Dose-response/Prediction/Mapping
- No agreed dose-response curves for industrial noise
- Even less data for <u>combined</u> [and realistic] noise situations...
- ..eg rail and road.....air and road
- Agreed Dose- response curves for sleep disturbance now a top priority of EC WG2...January 2001
- BUT Uncertain "political" future for Dose-response....IN or OUT ..of the final Directive ?

•----

## Quality control of mapping software and its use

- implications of errors
- central responsibility for software validation/verification?
- Validation Agency ?

CONCLUSIONS.....concluded

### B. GENERAL

- Economic and resource implications of Directive.....and the WG process
- Complex interactions between WGs...and with the Euro. Commission....
  - WG3 [define prediction methods] .....WG4 [interests of end users]
  - WG2 [dose-response] ... WG4 [transforming levels to N. of people affected]
  - "Status" of WG outputs /papers

BUT...... FULL TECHNICAL COMMITTEE......2002, 2003 ?

Conflicting demands of;

Noise/health effects research

- need deeper understanding of complex issues, incl. Societal

Noise prediction/measurement methods

- simplicity of use -v- comprehensiveness

**Policy and Public Information - simplification of legislation** 

•Vast experience in EU....need a formal USA /Europe link mechanism ?

ULYSSES S. GRANT

PRESIDENTIAL

INAUGURAL ADDRESS

4 MARCH 1869



"I know of no method to secure the repeal of bad or obnoxious laws, which is so effective......

.....as their stringent execution "

THE REALLY GOOD STUFF FOLLOWS.....

SLIDES AFTER THIS POINT ARE FOR DISCUSSION/ ETC....

# Timetable for Directive - as at August 2000...?

1 July 2003	Agree L <sub>den</sub> and L <sub>night</sub> limit values for road, rail, air, currently in force
I January 2005	Noise maps for agglomerations of more than 250000 population, and all major roads, railways and airports
1 January 2006	Complete and approve noise action plans
1 January 2009	Identify towns with over 100000
1 January 2010	Produce noise maps for 100000+ towns

**Produce Action Plans for towns of 100000+** 

**1 January 2011** 

# Scope.

In principle this proposal covers all noise but it concentrates explicitly on,

- road transport noise,
- railway noise,
- aircraft noise around airports and
- industrial noise.

It does NOT cover noise produced by animals, nature, neighbours and the exposed person himself [herself?], and it also excludes perception of noise at work places and in means of transport.

On the longer term the directive also requires the development of dose-effect relationships concerning;

the perception of noise by humans in public parks,

in relatively quiet areas in agglomerations,

in relatively quiet areas in the open country,

by pupils in and near schools,

by patients in and near hospitals and

by humans in other noise-sensitive buildings and areas. If possible, LDEN and/or LNIGHT shall be included as dose quantities.

Furthermore there may be a Community need to develop dose-effect relationships for some of the special cases listed in Annex I, paragraph 3 of the Directive.

# Cost implications £££££££££££...

## Directive....

the price of noise mapping varies between EUR 0.15 to EUR 2 per resident, depending on various circumstances. The total costs of the initial noise mapping for agglomerations was estimated to be EUR 50 to 75 million, i.e. EUR 10 to 15 million on an annual basis.

[1]

Overall it is estimated that the annual increase of costs for mapping and action planning as introduced by the proposed Directive is EUR 30 to 40 million, i.e. only a small fraction of the annual damage due to environmental noise.

DETR estimate....August 2000

£30million over 5 years

October 2000 Position Paper Dose-response curves
Applications and Limitations

long term stable situations

air, road, and rail

strategic assessment

target setting

translating maps into numbers annoyed

cost-benefit analysis

NOT....×

local complaint assessment

short-term effects of changes in noise climate

Adults only!

Some specific source exclusions...eg shunting noise

## Effect of uncertainties in Levels or in %HA .....+/-7.5% of 1M= +/-75000

